## Message Text

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**ACTION EB-06** 

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INT-05 L-02 NSAE-00 NSC-05 OMB-01 PM-03 RSC-01 SAM-01

OES-03 SP-02 SS-15 STR-01 TRSE-00 FRB-01 SSO-00

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TAGS: AORG, UNEF, UNGA

SUBJ: 29TH UNGA - SECOND COMMITTEE - ITEM 12, ECOSOC REPORT (ENVIRONMENT) - UPPER VOLTAN RESOLUTION RE DESERTIFICATION A/C.2/L.1370

REF: (A) STATE 248866 (B) USUN 4804

SUMMARY. THIS MSG SUMMARIZES CURRENT STATE OF PLAY ON DRAFT RES A/C.2/L.1370, FOLLOWING MEETING WEDNESDAY PM, NOVEMBER 13 WITH UPPER VOLTAN DEL AND OTHERS AND WEO MEETING THURSDAY PM, NOVEMBER 14. MSG. ALSO INCLUDES PROPOSED AMENDMENT TO DRAFT RES WHICH PROBABLY WOULD RECEIVE WIDE WEO SUPPORT. END SUMMARY.

1. INFORMAL MEETING ON DRAFT RES A/C.2/L.1370 HELD WEDNESDAY PM, NOVEMBER 13. ATTENDANCE BESIDES US INCLUDED UPPER VOLTA, LIMITED OFFICIAL USE

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JAPAN, BRAZIL, ARGENTINA, FRANCE, UK, AUSTRALIA AND SWEDEN.

PURPOSES OF MEETING WAS TO IDENTIFY PROBLEMS DELEGATIONS HAD WITH RES. AUSTRALIA, WHICH IS CO-SPONSOR (ONLY WEO; AS OF NOVEMBER 13), ALONG WITH 33 OTHERS, CHAIRED.

- 2. FRANCE, UK AND US TOOK APPROXIMATELY THE SAME LINE: (1) THERE IS NO REAL EVIDENCE THAT A CONFERENCE ON DESERTIFICATION IS NECESSARY; AND (2) PROPER PROCEDURE TO MAKE DETERMINATION IS TO TAKE MATTER UP IN UNEP GC, THENCE ECOSOC, THENCE 30TH GA RATHER THAN DIRECTLY IN GA AS RES NOW DOES. SWEDEN TOOK ROUGHLY THE SAME LINE AS WELL BUT WITH SOMEWHAT SOFTER TONE, JAPAN SIMPLY CRITICAL, VARIOUS FORMULATIONS OFFERED: (1) THAT THE 29TH GA DECIDE TO HAVE APPROPRIATE BODIES INITIATE AN ANTI-DESERTIFICATION PROGRAM, WHICH MAY INCLUDE A CONFERENCE (UK); (2) THAT UNEFP GC CONSIDER THE FEASIBILITY OF CONVENING A CONFERENCE, TAKING INTO ACCOUNT ETC. ETC. KUS-KLEIN); (3) THAT THE 29TH GA DECIDE TO HAVE APPROPRIATE UN BODES INITIATE AN ANTI-DESERTIFICATION PROGRAM, AFTER WHICH A CONFERENCE MIGHT BE CONVENED (SWEDEN - A SUB-ARGUMENT HERE WAS THAT SCIENTIFIC COMMUNITY COULD NOT BE READY BY 1977). UK ALSO PROPOSED DESERTIFICATION ISSUE BE HOOKED ON TO WATER CONFERENCE.
- 3. NONE OF THESE FORMULATIONS ACCEPTED BY UPPER VOLTAN, WHO WAS SUPPORTED BY ARGENTINAN AND BRAZILIAN AND IMPLICITLY BY AUSTRALIAN, ALTHOUGH AUSTRALIAN APPEARED SOMEWHAT AMENABLE TO COMPROMISE LANGUAGE OF SOME SORT. ARGUMENTS USED WERE: (1) THAT UNEFP, LIKE MANY OTHER UN BODIES, HAS BEEN UNRESPONSIVE TO THE WISHES OF LDCS, AS EVIDENCED BY UNEP "INACTION" IN THE FIELD OF DESERTIFICATION (AS DEFINED BY UPPER VOLTA - SEE REF B. PARA 3(A)). AND HENCE THE ONLY WAY TO GET THINGS DONE IS TO GO THE CONFERENCE ROUTE; (2) THAT UNEP AS A COORDINATOR IS NOT INTERESTED IN ACTION PER SE; (3) THAT UNEP IS CONCERNED WITH GLOBAL MATTERS, NOT NATIONAL MATTERS; (4) THAT MANY OTHER BODIES IN THE UN ARE INTERESTED IN DESERTIFICATION BESIDES UNEP; (4) THAT THE ONLY CONFERENCES APPROVED BY THE DEVELOPED COUNTRIES ARE INITIATED BY DEVELOPED COUNTRIES, E.G. BUCHAREST AND ROME; (5) THAT AN ANTI-DESERTIFICATION PROGRAM LOGICALLY FLOWS FROM A CONFERENCE, NOT BEFORE IT; AND (6) THAT PROBLEMS LIMITED OFFICIAL USE

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OF DESERTIFICATION MUCH BROADER THAN WATER. THESE ARGUMENTS STIFFENED AS DISCUSSION PROCEEDED, PARTICULARLY UNDER PRODDING BY UK REP; AND UPPER VOLTAN, BRAZILIAN AND ARGENTINE APPEARED EVEN LESS RECEPTIVE TO PROPOSALS.

4. MINOR LANGUAGE CHANGES PROPOSED IN REF (A) FOR PREAMBULAR PARA 6 APPEARED TO BE ACCEPTABLE TO THE GROUP.

5. IN RESPONSE TO QUESTION, "DO YOU ENVISION THE CONFERENCE TO BE A CONFERENCE OF EXPERTS WITH PARTICIPATION IMITED TO ONLY A FEW COUNTRIES?" UPPER VOLTAN DEL REPLIED THAT ALL MEMBER STATES OF UN WOULD VE INVITED AND CONFERENCE WOULD FOCUS ON TECHNOLOGICAL, FINANCIAL AND POLITICAL ASPECTS.WE INTERPRET THIS TO MEAN THAT CONFERENCE IS TO BE MODELED AFTER BUCHAREST, ROME, ETC.

6. AT WEO MEETING MISOFF OUTLINED US PROBLEMS WITH RES, RECOUNTED EVENTS AT INFORMA CONSULTATIONS AND RAISED TWO QUESTIONS: (1) WERE THERE OTHER WEO COUNTRIES WHO HAD SAME CONCERNS, AND (2) HAD ANYONE GIVEN THOUGHT TO VOTING POSITION? CONSENSUS WAS THAT SHOULD THE US PROPOSE FORMAL AMENDMENT TO REFLIECT IS CONCERNS THERE WOULD BE WIDE SUPPORT IN WEO GROUP. MISOFF STATED THAT US HAD NOT RECEIVED INSTRUCTIONS TO PROPOSE AMENDMENT BUT THAT COURSE IT TOOK DEPENDENT IN PART ON OUTCOME OF WEO CMEETING AND PROPOSAL TO FORMALLY OFFER AN AMENDMENT, WITH ASSURANCE OF WEO SUPPORT, WOULD MOST CERTAINLY BE TAKEN INTO CONSIDERATION.

7. SHOULD DEPARTMENT INSTRUCT US TO SUBMIT FORMAL AMENDMENT WE SUGGEST SOMETHING ALONG FOLLOWING LINES, WHICH WERE GENERAL INES DISCUSSED AT WEO MEETING: (1) FIRST OP PARA WOULD DECIDE THAT THE SYG UNDERTAKE THE MOUNTING OF BROAD BASED ANTI-DESERTIFICATION PROGRAM, TAKING INTO ACCOUNT THE NEED TO DO THOSE THINGS NOW LISTED IN OP PARA 2(A), 2(B) AND 2(C); (2) SECOND OP PARA WOULD REQUEST THE SYG CNSIDER IN PROCESS OF MOUNTING PROGRAM NEED TO CONVENE AN INTERNATIONAL CONFERENCE; (3) OP PARAS 3 AND 4 WOULD REMAIN SUBSTANTIALLY AS IS BUT WITH REFERENCES TO CONFERENCE DELETED; (4) OP PARA 5 WOULD REMAIN THE SAME. BELIEVE IT IMPORTANT NOT TO PUT EMPHASIS ON UNEP, ALTHOUGH CLEARLY UNEP LIMITED OFFICIAL USE

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HAS AN IMPORTANT ROLE, SINCE THIS WOULD BE TOO UNPALITABLE FOR UPPER VOLTANS AND OTHERS. IF DEPARTMENT SEES MERIT IN THIS TACTIC WOULD APPRECIATE POSSIBLE LANGUAGE. PLEASE ADVISE ASAP.

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